

Model Guidance Merchant Services Provider PSK in a Resting Area Jalinsum Medan-Asahan District Batu Bara

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ABSTRACT

The background of this research is the existence of abuse of area utilization resting location Jalinsum District Batu Bara. Such abuse is the establishment of illegal buildings without the permission of the government as well as the stalls of the traders that serve as a place of prostitution. So, the research aims to find an alternative method in the handling of the existence of the merchant services provider PSK and actors PSK these. The research method used is qualitative with the subject of the research traders who provide the services of Prostitutes, actors PSK and the government. Data collection was done through interview and observation. The results of the research show that up to this time there are still traders who provide services for the PSK on the location of a shop or café them. The government has made various efforts in dealing with the existence of the merchant services provider PSK and actors PSK but still have not been able to eliminate their existence. As for the factors driving, they engage in the practice of prostitution is the economic factors (deficiency in the fulfillment of the needs of life). The government is already doing demolition on some of the stalls located in the location of research. Model development is still done on the model of the communicative, that will give a lecture and a warning about prostitution. The suggestion in this research is needed a model of collaboration in the handling of the existence of the service provider PSK and actors PSK di Jalinsum Coal. A collaboration Model starting from the data collection, the application of Regulation or legislation,

guidance (rehabilitation, the addition of the ability and knowledge) and empowerment (giving the guarantee of well-being).

Keywords: Traders Provider PSK, Actors PSK, Model Coaching

INTRODUCTION

Traffic lane east is one of the transportation land that connects a variety of regions, especially North Sumatra. District Batu Bara is one of several areas which became the crossing of the trans sumatra east line. The track is one of the access populous for the crossing of the trans between the city and the province, especially the purpose of Medan city and District Asahan. Neither the transport the transport of trade goods and agricultural products through the line, where there is a program of industrial development around the area of District Batu Bara. Special Economic zones (SEZ) Sei Mangkei is one of the industries are located adjacent to the Coal district, where KEK Sei Mangkei is located in the district of Simalungum. Jalinsum Coal District is one of the access line transportation freight industries both from the city of Medan and vice versa. The current project is the development of the industry of Kuala Tanjung is in the works and will surely add percentage use jalinsum District Batu Bara.

With the activity of the use of the road as the access to transportation that is

dense enough, the society seeks to make use of it in order to be able to boost their economy. The utilization of the activity of the traffic is likely to be utilized in some types of businesses such as, a sale and purchase of agricultural products, handicrafts as well as a resting area in the form of hospitality, the lodge shelter, food and etc. Some types of business activities are a positive thing that can be done and of course able to give a significant impact on the economic growth of the family community. However, from some of the business units that are run in jalinsum Coal there are deviations and it is becoming a new problem for the community is also for the government of District Batu Bara.

Deviations terjadiialah abuse of area utilization resting location jalinsum District Batu Bara. Abuse of the site area retreat these include the buildings of wild erected without the permission of the government as well as the presence of stall traders that serve as a place of prostitution. The Area ought to be a location for relaxation, rest, eat and so on for road users (passer) the good along with the family, the group, the bus and the driver-the driver of car transport presented with the sex workers (CSWS) and the practice of prostitution. This impact negatively both among communities, migrant communities and even the government of District Batu Bara. As the news published in the media the Post Metro on February 27, 2020 with the title of "Prostitution under the Guise of the Coffee shop was raided, Women PSK and Shemale Carded, Fifty, District Batu Bara".

Prostitution in Indonesia is considered as a crime against decency and are illegal and contrary to Human Rights. The practice of prostitution is an activity that should be stopped or banned because it is considered contrary to the values of religion and morality. Besides, prostitution contrary to the values of decency in conjunction with ethics and morals. Prostitution can also be classified adultery with a broader meaning. Zina of the hand, the eye, the ear and the heart is the

definition of zina which means extensive. Same is the case with the views in general about the existence of prostitution, for the government of the community of Coal District is an unlawful act and contrary to the etia and moral as well as can damage the image of the area. Therefore, the prostitution that occurs in the location chateau de jalinsum Coal District is a practice that clearly can not be allowed because it can destroy the morals of man.

Researchers have conducted pre-study to obtain a response to the existence of illegal buildings are abused to be the location of the practice of prostitution to the community around the site, people who know but are not close to the location and passer (people who just crossing the area but know). From the pre-study obtained some of the responses to the question "what is your comment about the existence or abuse of the resting location jalinsum be a place of prostitution?", which:

Mr. Ruli (the Driver of the Truck Asphalt flashed): "Very disturbing, so not good if you want to stop. I have no experience because often flashed here, we want to break the fitting can be mid-way time send the asphalt, happened to be the wife also. So fitting there sat we visited cewe it, constantly angry wife, but the girl insists and so have a crack at his wife. He thought that in front of me is not my wife. May again compete they find who will be invited to. So if you can no longer was to fuck there.

Kak Dinda (Employees Kab. Coal) : "We agree that there is a practice services psk there. What should I do to place it alongside the tablets, definitely interfere with all road users that want to stop by there. I don't know whether that had stalls are deliberately open to fuck or indeed people on dating there. If they are dating kan kasian also be the owner of the stall so the victim".

Mother Rosnim Manurung : "in my opinion, the stalls wild that provide a place for the psk must be closed, dismantled if necessary. Let me no more place, because it

is very annoying, especially for women. Imagine how a wife waiting at home, while her husband who had been his intention want to break in there instead so committed adultery. 've betrayed wife, the money to take home also inevitably wears out there”.

Based on the results of the pre-study that has been done, obtained information that the general public who either live near the stalls are abused and people just passing to say that they objected to and strongly disagree with the existence of the stalls are abused. Response to the objection is based on several reasons including; because it was wrong and breaking the law, is not in accordance with moral and ethics, an act of adultery, can give a bad image on the area as well as pose a negative impact on every family because their husbands stopped there.

On an occasion, head of the unit of pol PP Coal has been interviewed by journalists through the mobile about the abuse of resting location jalinsum District Batu Bara. Mr F. Lubis S.Sos which at that time served as Kasatpol PP justify that indeed there are many stalls (of the building) which is identical with the “service plus-plus” or also called the practice of prostitution where the trader or the owner of the stall providing the PSK, even most of the stalls are building illegal/wild (MudaNews.Com 16/4/17). Already many of the things done by the government since 2017, including the demolition and dismantling however, until now this is not reduced but more and continue to grow. The practice of prostitution that occurs in the area of the resting location jalinsum District Fifty, District Batu Baranamun problem still not finished and is still difficult to be circumvented. Some of the buildings dimly lit stalls that be the location of the retreat abused apparent when passing in the area.

The implementation of the policy conducted by the government in an effort to closing and guidance to traders resting location jalinsum Coal district still memnyisakan problems. The pros and cons

of the policy of closing locations diambil the government as efforts in addressing the issue of abuse become a place of prostitution often present either in the process of formulation of policy or at the time of policy implementation in the field. Some of the parties approved the closure of the location, but there are also some parties who did not approve of the policy of closing that location by reason of economic factors. Most of the people who occupy the location of the resort stated that the possible impact of closing these locations is the difficulty in their economies, where most of them drape yourself or just dapatmencari living in that location.

The problems of the existence of the location that is abused and used as the location of the practice of prostitution is a problem that is very complex. The complexity of these problems includes, the difficulty in doing approach to give awareness to the PSK and the trader who is providing the services of Prostitute (pimping). The existence of the location is not very good and unsettling the majority of the community, it can also be a bad image of the area. But the location is also tempatsebagian residents of the area who are looking for a living or economic life hinge on the site. Based on the Regulation, the government can close that location with two legal basis that applies in Indonesia, the First, the Regional Regulation (Perda) Coal District Number 5 in 2019 About the Order and Peace of Society. Second, the Law of Human Trafficking (human trafficking).

Regulation Perda District Batu Bara in Article 29, paragraph 1 it is said that “the Regents appoint/assign sections of road/pavement and places the interests of the public as a place of business. In article 29, paragraph 2 says that “any person or entity prohibited from trading, trying on the street/sidewalks, bus stops, pedestrian bridge and other places for the benefit of the public outside the provisions referred to in paragraph (1)”. In article 46, paragraph 1 it is said that “every person shall not; commit sexual misconduct, to become commercial

sex workers, warned, facilitate, persuade, forcing others to become commercial sex workers and use the services of commercial sex workers. In chapter 2 it says that “any person or entity prohibited from providing and/or use of the building or home as a place to do immoral”.

Seen from the Regulations and their impact, it is reasonable for the prostitution it was shunned by the community. Communities provide an assessment with a bad image of the elements that are involved in prostitution activities such. The perpetrators of the practice of prostitution accustomed to interact using the language and ethics that are less polite and ordinances dress no heed to religious norms. Based on the results of research conducted by Utami (2017) stated that the perpetrators of good practices prostitutes (PSK), pimp, pimps and clients have the attitude and behavior that tend to be rough and less accepted by the public. Based on the results of research Pradana (2015), in article 281 and 284 of the criminal code on the case of prostitution, only touts, pimps or pimp just as a criminal defendant. Actors PSK only be set as a witness while the customer or the client is not checked at all.

The government is responsible parties to help cope with social problems, particularly related to the practice of prostitution conducted in the area retreat jalinsum District Batu Bara. The government is also required to support and implement various programs to the traders providing the PSK and other businesses after the closing and demolition of the locations that will be done. Because, the merchant services provider psk and actors PSK is also entitled to get the chance to return to normal life and able to meet the needs of his life. The type of program that can be done by the government include several things such as coaching. Coaching is an action that is required to reduce and prevent the impact-negative impact of the existence of the practice of prostitution is.

Rusyidi and Nurwati (2018), said that the negative impact of the existence of

the practice of prostitution if the absence of a coaching program that can be seen from several aspects. From the aspect of health, the presence of PSK can be a medium for the spread of dangerous infectious diseases such as HIV/AIDS, hepatitis, sexually transmitted diseases, especially for the practice of unsafe sex. From the social aspect, prostitution is seen threatening the social norms and religion and the institution of family and marriage. Prostitution can also destabilize the sacredness and the resilience of the institution of marriage as infidelity and divorce or cause a negative impact on the sexual behavior of community members, including the younger generation (demoralized/degradation of morals). Prostitution can “fishing” the man who was previously not interested in being interested in prostitution.

From the aspect of economy, prostitution increases the social costs to implement programs of law enforcement including a raid or services of social rehabilitation, especially for the pimps (merchant services provider psk and actors PSK. The government and the society should also become involved in financing the provision of health services that are expensive to treat and care for patients who experience disease-dangerous infectious diseases that are transmitted through the practice of prostitution. Prostitution can also be a media criminal such as the circulation of drugs, bullying, abuse of authority and power by government officials and organized crime that involves a network both in domestic and abroad.

Furthermore, prostitution is very vulnerable to the occurrence of a variety of activities to violation of other laws such as the trafficking of women and children, coercion, child prostitution and sex crimes against children, or a form of slavery of the other sex. In addition, the cost of paying the services of sex can overload the lives of families and communities due to be scattering in which the economic resources allocated to the aspect that is divestment. Citing a report Havoscope, a research

institute of the activity of the black market, Indonesia is a country in the world with the largest expenditures for the purchase of services PSK value reached 30 billion per year (Koran Sindo, 2016).

Therefore, the development activities to be a necessity for the government in dealing with the case of prostitution. Development activities include development of social, physical, skills, and mental or spiritual. Program financing should impact that encourages the possibility of bagipedagang service provider pskdan actors PSK can return the society, and have the capital new knowledge of the results of training skills, such as creating knick-knacks, salon, and cookery and so on.

Based on the Regulation of the Local Government District of Coal in article 63, paragraph 1 it is said that the “guidance on the implementation of the general and the peace of the community is made Regent, implemented by the regional organization in the duties and functions responsible for the field implementation of the public order and peace of the community with the organization of the region related to the other”. On the implementation of the field, the coaching is done by some of the regional organization of which is the civil service police. As in section 3dikatakan that “guidance and control as referred implemented by the civil service police unit with the civil servant and the organization of the regional terhait in accordance with the provisions of laws and Regulations”.

Indonesia can be classified as countries that apply the approach of quasi-legalized because the ‘legalize’ prostitution located in localization. Where the localization that are registered are required to report the number of sex workers along with the demographic data they include her pimp. The PSK is also required to do regular health checks and obtain guidance from the Department of Social and Health Department. This approach is considered Indonesia as the most sense because of the eradication of prostitution was deemed impossible (Rusyidi and Nurwati, 2018). In

this approach, a form handling service provider PSK and actors PSK is with the rehabilitation or resocialization or re-education implemented by the government.

Some researchers and observers of prostitution problems study the right models of construction to be used as a reference in developing interventions that help PSK service providers and PSK actors leave the profession, but very few have successfully carried out empirical studies on such models (Rusyidi and Nurwati, 2018). Some existing studies are generally carried out in Western countries on street prostitution (street prostitution). In other words, it is not easy to find a construction model like what is most effective in helping jasaPSK providers and PSK actors to switch professions but some best practices may be used as a reference by the Indonesian government to design an effective rehabilitation program. There are several important principles that can be used as a best practice in construction that helps traders psk service providers and PSK actors leave their jobs, such principles as the following.

1. Holistic intervention, which is the need to integrate several approaches to help strengthen the motivation of the perpetrators of prostitution activities (including PSK service providers) as well as increase their self-confidence and ability to dare to leave the profession. In other words, intervention should be able to help address various issues or obstacles that are often faced by prostitution perpetrators.
2. Ease of access, i.e. should be pro-active, not coercive but actively reach out to the perpetrators of prostitution practices. The outreach will maximize the chances of finding a prostitute who is interested out of his job and needs reinforcement. In addition, the service should be located in a territory within easy reach of them.
3. Anticipating changes in motivation / interest, i.e. approach must be done with patience. There must be an understanding that the intention of the

prostitute to leave the profession is often variable. Patience and consistent reinforcement are required in intervention against them.

4. Relationships are based on mutual trust, that is, the prostitution performer's trust in the construction executors and vice versa.
5. Dedicated service and supported by adequate resources, including in it a clear and measured program, supporting facilities and infrastructure, adequate funding sources, as well as dedicated and competent human resources.

To this day it is still difficult to find the best models of approaches in the activities of the construction and rehabilitation of PSK service providers and PSK in actors Indonesia. Nurbaini (2017) stated that a unidirectional communication pattern between construction service providers and prostitution actors who follow rehabilitation in North Sumatra affects the effectiveness of the service. The program of activities and rules imposed in the rehabilitation process is completely determined by the parlour without ever considering the aspirations and needs of the participants. So with the challenge in handling PSK service providers (traders) in jalinsum District Batu Bara that until now has not been able to stop and relocate the jalinsum rest area as it was again. However, the government still continues to make efforts in handling the existence of prostitution practices at the location of the stalls resting jalinsum District coal.

So far the model of approach and construction done by Coal District Government towards merchants providing PSK and PSK actors in coal District jalinsum is still on communicative construction, giving directives and lectures. The government has also carried out demolitions on some sites that could not be built and violated the rules. While great hope from the community to be given construction in the form of rehabilitation and education to traders psk service providers and PSK actors. As Rusyidi and

Nurwati (2018), stated that the form of construction used for the handling of prostitution practice until now is by rehabilitation or resocialization or re-education implemented by the government. The construction Program should also be filled by some kind of agarproduction participate in the construction can really live life in accordance with the prevailing expectations and beliefs. Utami (2017) stated that the various constructions include mental construction, social construction, skills construction, physical construction, orientation construction, skills construction, personality development construction, survival construction, job construction, refreshment construction, and field construction.

MATERIAL AND METHOD

This is a descriptive study, using qualitative methods. Meaning of research describe the phenomena using the descriptive data in the form of words written or spoken of the people as the object of research is factual. According to Sinulingga (2018) penelitian descriptive is a type of research that aims to describe the systematic, factual and accurate about the facts and the properties of an object or a particular population. Descriptive research'd like to ask or want to know about the meaning (in the form of the concept) and the phenomenon behind the story details from the respondents with the background researched (Hamid, 2010).

According to Raco (2010) a qualitative approach is a scientific activity that is done in stages with the aim of seeking a deep understanding about a phenomenon, fact, reality, issues, and events so that later obtained a description of the results from understanding and understanding in the study. Descriptive words in the form of words written or spoken of the people and observed behavior. The results of the research will be designed to gather information about the state of real with provide a picture or description in a

systematic, factual and accurate to the object to be studied.

The selection of a qualitative approach in this research is to be able to describe the definition of them (the businesses stopover in jalinsum, District Coal) in explaining how they give rating and responses to the process of the dissolution of the resting location. As it is said that if the research aims to explore or dig deep meaning of a phenomenon, process, patterns, themes and categories, then use a qualitative approach (Son, 2013).

With a qualitative approach, the research results also describes how the comparison of opinions of businesses, communities, and governments about the existence of a resting location as well as the issue of alihfungsi the location into the area of localization. Whether the change in the policy of demolition and dismantling of the site by the government can properly implemented and the model is built in accordance with what is expected of businesses and society? Whether there are other expectations of the businesses and communities against the alternative policies that can be applied?

The Research location was in a resting area jalinsum Medan-Asahan, District Lima Puluh, Batu Bara Regency, North Sumatra. The reason the researchers chose the location because researchers see there are problems social that occur in these locations. The party giving reports about the unrest in the existence of the study site as well as the location of the research is building wild violate the rules of the government, but there are economic factors are also taken into consideration in the problem. The study site is located in the region where the work of researchers so as to facilitate the process of implementation.

In this study, the term used for the subject of research is the Key Informant. Key informant is a person who is considered the most know about the object of research to be studied by the researcher. According to Pradoko (2017), Key Informant is an individual who is able to provide clarity of

interpretation, evidence, information, story details, conditions or events and sincerity argument in accordance with the research topic. Key informant research is the business location of the resort, the government and the community. The selection of the sample used purposive sampling. According to Sugiyono (2014), purposive sampling is a sampling technique the data based on certain considerations. The subject and object of research have been determined by the researcher. The reason for the selection of the sample by using purposive sampling is because researchers have been aware of the target sample because it has the criteria according to which the researcher has specified.

RESULTS AND DISCUSSION

Model Coaching Provider PSK by Batu Bara

So far, the model guidance to service providers PSK and actors PSK is still done with the model of communicative, where the government still do the data collection accompanied with the coaching how to provision a lecture. The next Model is to do the action, either in the form of closing, dissolution or demolition of the location of the activity of prostitution is.

Models or how to-this way belongs to the category of models of coaching that is common and is often used in the development of the practice of prostitution in various areas, but only if done with the lecture course and the dismantling of course still not optimal.

Following the results of interviews with informants X:

“Last I've said that the government firmly rejected the existence of prostitution. There are already Regional Regulation (Perda) his, there are Laws and the Penal code of prostitution”.

“Policing-policing that we do it is necessarily accompanied by guidance to them. Coaching was done with the lectures or provide an explanation that they made a mistake and interfere with the activity of the majority of the community. Admittedly yes,

of course, is not optimal. So far it still doesn't work, because they still continue to perform the activity-the activity of prostitution."

"So I explain the plot. First, we see from the report of the society or indeed any member of the guess (Satpol PP) which look directly, and then performed the data collection to the location. From the existence of the locations seen what is her permission, is there a permission or not? Or even illegal and is the location that illegal too?. There should be data and information that is clear first of the new measures can be done".

"Second, after the receipt of the report, checking and obtaining data/information which falid new us down to do a coaching place. There we check again. All that was there will be recorded based on the ID in order to comply with the data we have. 've all done we will proceed to the guidance in place. Directly directed to stop all forms of their activity due to conflict with existing legislation in the area. Coaching is the shape of lectures, socialization and a warning to all those involved. The emphasis is clear that they don't do it again. On stages like this customized to our data, if they have ever been involved got a warning but was caught again it will be directly followed. They were taken to the office to be responsible for their deeds. Especially if there is a report, whether it is from the family objected because it was caught cheating, harming others, interfere with the order we will make a letter of agreement to that question. If it can not be solved by peaceful means, it will be taken the path of the law, according to the applicable law in our country".

"Third, the prosecution of violations related to prostitution. For example, the arrests of pimps, the players involved in the affair and the demolition of the location where the practice of prostitution. At this stage we have already passed the stage of data collection, so that the information is already clear is accompanied by data that have been there done warning in times

before. Then can also include complaints from the public directly and control of the department of spatial planning in cooperation with the municipal police to do the demolition of their location".

Based on the testimony of informants, information was obtained that the policing is done by the government of the regency of Coal is accompanied by guidance. Coaching is done by means of lectures or explain that they are in breach of local Regulations. So far, the informants admitted that the government is still not optimal in the handling of the existence of the provision of the services of Prostitutes and actors PSK.

Based on the testimony of informants, obtained information that the government is doing the action begins with the collection of information or data falid. Information obtained from the report of the society or satpol PP, and then carried out a survey to the location. After it is done checking the permits that have been used as a place of prostitution is. After receiving the report, do check and obtain information falid new, the government through the municipal police down to do a coaching place. Satpol PP will collect data based on the ID so that can be customized and given the actions of either warning or sanctions violations.

If all the data has been collected and the people involved have been collected it will be resumed at the stage of development. Coaching directly directed to stop all forms of their activity, because it is contrary to existing Regulations in the area. Coaching is done by giving lectures, socialization and a warning to all those involved. If there is a report, whether it is from the family objected because it was caught cheating, harming others, interfere with the order we will make a letter of agreement or legal action in accordance with the provisions of law applicable to the person concerned.

The government also undertook the prosecution of the people involved in the practice of prostitution, especially service providers PSK and actors PSK. For

example, the arrests of pimps, the players involved in the affair and the demolition of the location where the practice of prostitution. Enforcement is made if it is passed through certain stages given by the government, either in the form of socialization, a warning to the ultimatum.

Rehabilitation may be done to the perpetrators of the practice of prostitution is done with the left or cooperation to the department-related and other social institutions. The rehabilitation is expected to help the perpetrators of prostitution to re-live a normal life.

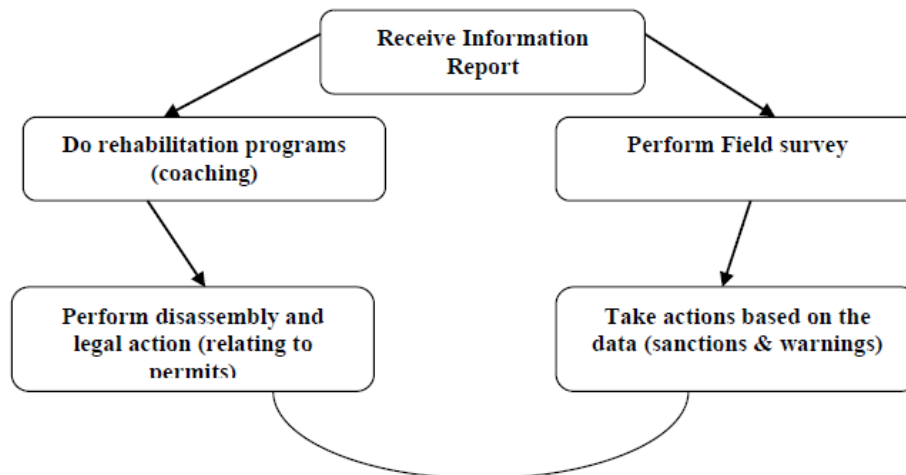


Figure 1 Diagram of the process of government actions at this time

Figure 1 is a process flow start taking action by satpol PP based on information received from informants from the government. From figure 1 it can be seen that the government will initiate action when they receive reports or no information regarding the presence of the service provider PSK and actors PSK in their working environment. Municipal police then conducted a survey to a location that is followed by the prosecution based on the data held. Action can be in the form of sanctions or is just a warning only. When satpol PP has had a data breach terbaru (relating to permits) then satpol PP can do the demolition or closing their place of business.

The spotlight is on the next action, namely the provision of coaching that is still in the form of training and lecture course. Lecture only gives the extent of the effect of understanding the real difficult for them to do, because indeed they live with the complexity of the needs of a very pressing. With the pressure of the necessities of life, they will focus more on how to survive. While if we only give lectures and provide

an understanding to them about whether or not their deeds, they will not care.

The expected development must be rehabilitasidengan program pengembalian the behavior of the service provider PSK and actors PSK so in accordance with the wishes and expectations of society. Rehabilitation also provide training to them will be new skills in a few months time. But after being educated and trained with a variety of skills in a period of several months, they still find there is a re-do prostitution activities. This happens because they are not ready with the live load and the government does not provide facilities or where they anchored it to get a job and money. In the stages and process of rehabilitation should be carried out consistently and not a step formality of the government.

The Analysis Of Alternative Models Of The Coaching Provider HOOKER In The District

It should be recognized that the problem about the existence of the service provider PSK and actors PSK is a complex

issue and it is very difficult to overcome, but not impossible. The existence of the service provider PSK and actors PSK is closely associated with economic factors. Someone want to change the status of the job to be a service provider PSK and actors PSK likely to be due to economic factors them. they also came from among the people with incomes low enough, so they decided to turn the work into a provider of services of Prostitutes and actors PSK. As for the existence of the service provider PSK and actors PSK derived from the economic level above is only a small part and driven by other factors outside of factors ekonomidan income from employment. This is supported by the opinion of Muammar Emka, an observer prostitution, argues the presence of the offender prostitutisangat closely related to the 5 (five) problems (Sibuea, 2015).

1. Education

Those who become service providers PSK and perpetrators of PSK, the majority of low education. Low education has an impact on the difficulty of accepted work in the formal sector such as in government or in private. While to open his own business, they tend to not have the capital, skills, places trying, business licenses, and so on.

2. Economy

In general, those who become service providers PSK and the perpetrators of the PSK comes from people with incomes low enough. They are willing to work in an environment of prostitution, because there is usually a reason for economic factors where parents, a sister or their families in the village requires money.

3. Social

The existence of the service provider PSK and actors PSK more are also affected by the lack of community participation in building the morality of a free society. Social change this leads on individualism, which did not want to

get involved in the various issues in the community, including on prostitution.

4. Law

The existence of the service provider PSK and actors PSK is also affected by weak law enforcement, so they are doing the activity of prostitution, especially the male users of the service can escape from the bondage of the law. In the enforcement of the current law, the prosecution in cases of prostitution more to the service provider PSK and actors PSK.

5. Politics

The deployment of the existence of the service provider PSK and actors PSK can minalisir with political decisions. The government and the Parliament can make a law which is binding and tight against prevention will be the activity of prostitution.

Based on the results of a study found the information that the model of coaching that is done by the local Government Coal is still coaching with the way the communicative or discourse and action given berupapenutupan or demolition of the locations used as a place of prostitution. Model guidance is still very less effective because the talk is not what is desired by the service provider PSK and actors PSK. Disassemble the location they will also not be effective because they are fixed on a situation that is depressed with the crush of the economy due to the absence of work. In addition, closing or demolition of their location is only temporary, because the problem is the location of the supporting factors in the activity or transaction activity prostitution at this time. Prostitution can also be run even without the presence of a place or a location for them to gather, due to the ease of technological factors. Service providers PSK and actors PSK can currently do the activity transaction prostitution through social media or app-a smartphone application.

Currently, the development model which may be more progress is needed to provide the impact of a more optimal to the

problems of the existence of the service provider PSK and actors PSK. Models alternative that can be done is the integration of some of the activities that begins with data collection by utilizing social media, policing, the determination of the localization or closing, the Regulation-making, program-rehabilitation program to make sure they do not return to work initially with a give job security to them. If done separately then the program that can be done is to give the exact location to them so as not to spread and have an impact on the conflicts in the community. Model development can follow the pattern of management of service providers PSK and actors PSK as in Thailand.

The provision of the location of this is supported by the study of Jones et al. (1998), who said that Indonesia can be classified as countries that apply the approach of quasi-legalized that 'legalize' the existence of prostitution but in a location that has been granted permission by the government (localization). Localization intended haru registered at the department of social and manager of the location or provider of services PSK are required to report the number of workers PSK them along with the demographic data of them. Data collection should also be carried out in a systematic and integrated with related agencies such as the department of municipal police, social services and the department of health.

With the provision of a strategic location such as a location away from residential areas, the location of which is not adjacent to government agencies as well as the office is expected to be more easy in the management of the existence of the service provider PSK and actors PSK. In the provision of these locations can also be performed routine health checks and regularly to the service provider PSK and perpetrators of PSK has been recorded. With its localization can also be easy to provide guidance with the cooperation of the Department of Social and Health Service to the people involved in the practice of

prostitution there. This approach is considered Indonesia as the most sense because of the eradication of the existence of the service provider PSK and actors PSK is still considered not possible.

The next way of controlling and closing to be done to finish but tailored with a mechanism that applies. In the process of controlling and closing it, the government can also pour and apply legal Regulations binding and tight. Several regions in Indonesia have been pouring legal Regulations related to the efforts to eradicate prostitution is the government of the Province of Special Capital region of (DKI) Jakarta. DKI Jakarta arrange for a ban on Prostitution in Article 42 paragraph (2) Perda DKI Jakarta No. 8, 2007 on Public Order which states that "Every person shall not (a) instruct, facilitate, persuade, forcing other people to be peddlers of commercial sex; (b) be the vendors of commercial sex; (c) use the services of vendors of commercial sex". However, the provision also has not set the penalties for service users prostitution.

Tangerang city also has Regulations related to prostitution, namely Article 2 paragraph (2) of the Regulations of the City of Tangerang No. 8, 2005, about the Prohibition of Prostitution which states that forbid anyone within the territory of the City of Tangerang to commit an act of prostitution. More details in Article 1 paragraph (4) of Regulation about "sexual relations outside marriage a man or a woman, either in the form of hotels, restaurants, places of entertainment or the location of brothels or other places in the territory of the City of Tangerang with the goal to get rewards services". The Bali Provincial government also had to respond to the impact of the activities of prostitution so as to form Local Regulations similarly with other major cities.

The next step is with the rehabilitation. Rehabilitation is done must with the provision of training to improve creativity. The implementation of rehabilitation is addressed to the service

provider PSK and actors PSK intend to switch the profession as well as integrate back into the community is usually constrained by the loss of livelihoods, self-confidence and the stresses of life. So, after the rehabilitation process is done, the government is expected to provide assurance of better survival with give the job to them. The work can be done with the cooperation between the government and various companies that exist in the region.

Following the results of interviews with informants XII:

“The problem of prostitution is not the problem simple, is very complex. A lot of things and factors that are related with the existence of the practice-the practice of prostitution”.

“If to blame, I can't blame anyone, be it the government, the public, service providers PSK even the PSK itself. All it singkron, are interrelated. If blame PSK him, they replied. I have no money, I need to eat. Or can answer my victims are raped people and so forth. If you blame the government also, later answered we've been acting as much as we can, but what power they by all means always manages to trick apparatus and back on the job. So if you want to blame yes everything. Without exception”.

“To the government is expected once to perform an action with a vengeance, that do not bear responsibility. Create a program that elimination of the practice of prostitution but also consider aspects of their needs. This Program can not be implemented haphazardly course. They should really humanized, give them their rights and facilitation of program transition their work. Rehabilitation is very into recommendations for works to rebuild the characters and their abilities. The best way indeed to residence (collected), can use the institutions of social assistance to, or cooperation with the training center labor also collaborated with other NGOS that focus on the handling of prostitution. They were collected in the time between 3

months, 6 months or a full year to get the guidance, education and skill development”.

Based on the results of the interview obtained information that the rehabilitation can be done with the residence in which the participants are required to live in a dorm about 3 to 6 months to get coaching mental, social, physical, and work skills to change the way their point of view about prostitution and prepare them to leave the old job and integrate with the community. The skills learned in the rehabilitation process is expected to be used as a source of income in the life of the future. The government is expected to help the former service provider PSK and actors PSK for a more powerful so it can live a normal life in the society. Thus can be offered the shape model of development alternative is a model of development collaborative of several models that have been carried out with data collection or information system data base integrated. A collaboration Model consists of some of the activities that had been done but not as a whole and to finish.

Following the results of interviews with informants XII:

“The needs and adjustments with what yangmereka want should also be one of the attentions in the implementation of rehabilitation. The rehabilitation of the properties should not force them to follow in full what the wishes of the organizers of the coaching. Should also ask them what exactly they want to do, what they need, or the activities of the alternative what can be done to them (as they wish). If it can be divided according to their interest and talents, facilitated and supported in full. If you can't then it should be communicated and should be in a persuasive approach that they want to follow what we can give (activities) for them”.

Following the results of interview to the informant VI:

“I Just want to sampaikan that I personally do not agree that they still work in prostitution. Well that's what you mean is the leading provider of PSK even PSK is also the people involved, everything. But I

also don't agree that we as a people is better than job, education, finance or whatever it is, we just said shut, there should be no prostitution, but we do not provide the actions that are petrified. If you want to refuse or protest or close to their location must be accompanied by positive actions to them. The government moreover, don't taunya loading and unloading only. Have mercy on them. help them with programs that I think can really created by the government if they want to. Unloading their location, give them a job that is decent and can ensure their survival”.

From the results of the interview also said that it is not easy to design rehabilitation programs are effective. Because it is difficult to get data about the effectiveness of the program-the program of rehabilitation of the former service provider

PSK and actors PSK. There are still gaps for the application of the principle of the best rehabilitation program in the rehabilitation of ex-offenders prostitution in Indonesia. Some of the facts shows that the rehabilitation of former offenders PSK not yet is based on the principle of mutual trust. Research Nurbaini (2017) shows the pattern of communication is one-way between service provider in the orphanage with the PSK the following rehabilitation in North Sumatra affect the effectiveness of the service. The Program of activities and rules imposed in the rehabilitation process is completely determined by the orphanage without ever considering the aspirations and needs of the participants. The following schematic picture of the process development activities alternative:

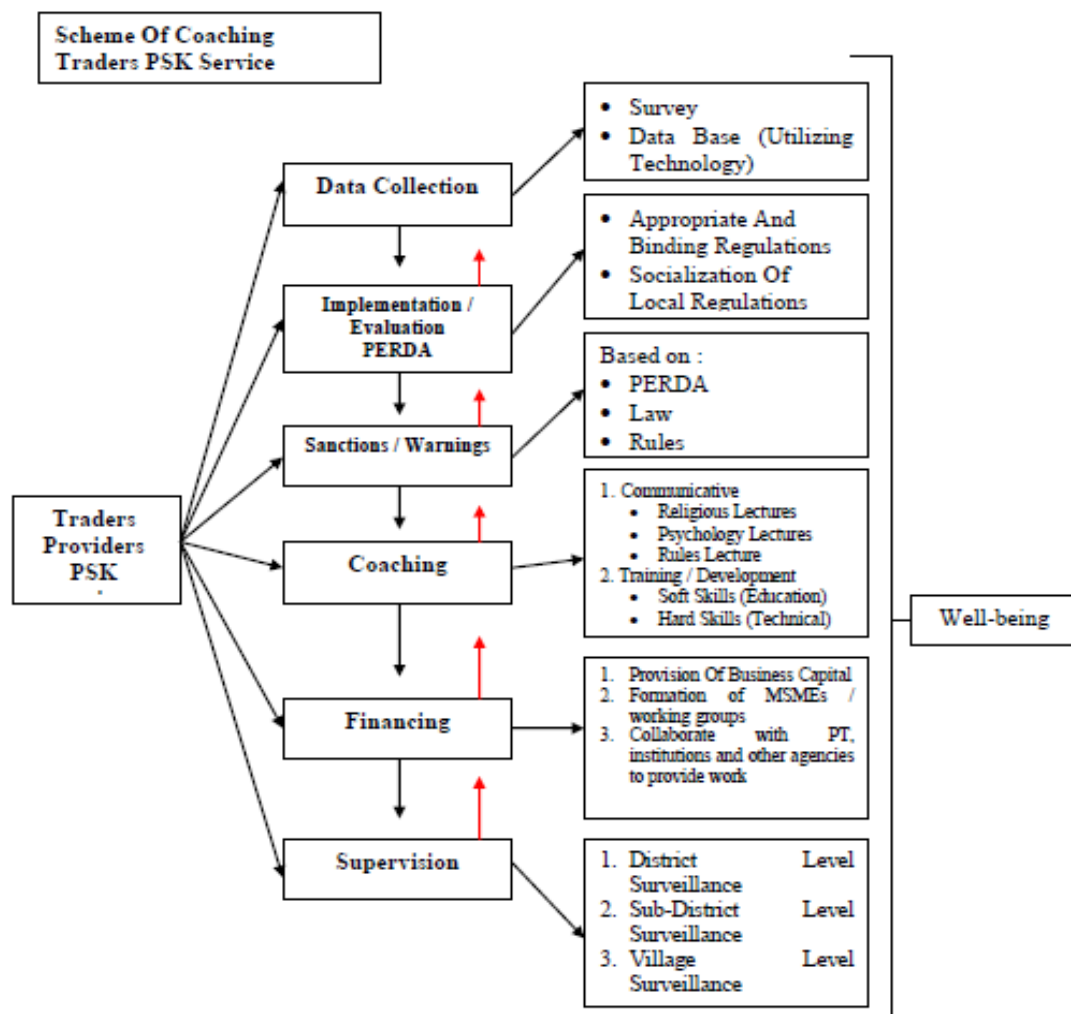


Figure 2 Scheme of the coaching merchant services provider PSK

Based on figure 2 it can be seen that the process of development starts from the existence of the merchant services provider PSK and actors PSK which can then be followed in the data collection process for them, the implementation or evaluation of Regulations governing their existence, sanctions and warnings to them, the implementation of development to empowerment. The government can follow through on the existence of traders provider PSK and actors PSK directly on the stage-that stage without going through the process starting from data collection, but better yet if the whole process is done regularly, gradually and systematically. The following description of the process of the combination of program development to the stage of empowerment:

1. Data collection

Data collection can be done by using a system of survey (review site) or at the time of the execution of raids against the existence of traders provider PSK and actors PSK. Data collection must be really good, so the government is able to memiliki a good data base to be used in determining the follow-up of their existence as individuals. The government can take advantage of developments in technology so as to form or build a data base which is integrated to the related institutions, such as civil, municipal police, the department of health, social services and other agencies.

2. The implementation or evaluation of the Regulation

The local government would have had Regulations that regulate the life of the society in the area of District Batu Bara. Therefore, the government can utilize the Regulation as a reference in decision-making or action to the merchant services provider PSK and actors PSK that has been recorded or *terjaring razia*. The government should be able to act decisively in accordance with the benchmark Regulation that exists. When Regulation is still not able to be optimal in its application to addressing the problems prostitisi (merchant services

provider PSK and actors PSK) then the government should as soon as possible do the evaluation as well as disseminate such Regulations to the public. Thus, people will be more aware and conscious of the existing Regulations on the Coal District.

3. Sanctions and warnings

Sanctions and warnings are a follow up of the implementation of Perda. The government can also use Law, Government Regulation or the Regulation of the President in providing firm action and measurable for the violations committed by the merchant services provider PSK and actors PSK. The government should firmly apply the Law or other Regulations. When at the time of the raid, the officer must give sanctions to those who violate the rules especially if they've never get a warning.

4. Coaching

The government should be extra careful in choosing coaching what is proper to each individual offender prostitution (in particular to the merchant services provider PSK). The government should find out if the coaching will be right on target and was able to change the attitudes, behaviour and their work.

If the perpetrators are still on the category of new players (those who just plunge in the world of prostitution), warning and guidance in the form of communicative such as lectures and the provision of information about Regulations can be done. But when the perpetrators are already on the category of the old players (the one who has been long in the world of prostitution), then the government should expressly provide for sanctions of the law up on rehabilitation. The government is expected to provide a form of coaching that is more like training and development to the perpetrators of the practice of prostitution which has been netted.

Especially for the merchant services provider PSK and perpetrators of PSK, the government is expected to provide training and development as well as if possible for a

given capital in opening a new business. This is in accordance with the results of interviews with several informants who asked that they be equipped with the knowledge or new knowledge to work at a new job. They also ask if you may be given a capital or a place to work, so that they can meet the needs of their day-to-day after not working as a service provider PSK and actors PSK.

5. Empowerment

Empowerment is the most important part in addressing the problem of prostitution. The government can not only provide training let alone just give a lecture course to the merchant services provider PSK and actors PSK, because surely they need more than that. Indeed to provide facilities and capital for their after coaching need a large enough budget, but this can be addressed by optimizing the role of the department of workforce training that is owned by the government and involving a variety of other agencies such as NGOs and institutions instigators of the other social.

6. Supervision

Supervision is an additional part that can be done from several series of activities that have been recommended. Supervision is the final step after the empowerment program is carried out, in order to ensure that traders of prostitute service providers and prostitutes do not return to work in prostitution practices. Supervision can also be done as a form of prevention to any activities that may be indicative of the practice of prostitution. It would be better, when before further in the practice of prostitution activities carried out, the government has been able to stop and take action or guidance.

Supervision is divided into three levels. This is done in order to obtain synergy from every level of government that exists. Supervision at the district level can be carried out by all relevant agencies such as; municipal police, police, Health Office, Social office and other agencies.

Supervision at the sub-district level can be carried out by the Security Department at the sub-district. Similarly, at the village level, it can be done by village officials to every resident of the village. However, these three levels can cooperate both in the form of data collection until when supervising each village. Supervision can be done by conducting socialization and coordination to each individual community, where the community as the spearhead of this supervision.

The government can also do political affiliations to companies that are in the area of power Coal District to establish cooperation in the empowerment of the service provider PSK and actors PSK after they get coaching. The government can make an agreement that the company is willing to accept those who have finished nurtured and equipped with a variety of training and knowledge appropriate to their new work in the company. If the company is very strict in the recruitment of ex offenders prostitution, then the government can apply for help from the budget of the company's CSR to be used as a capital for them.

Recommendations from the results of the study showed that the combination of the handling of the merchant services provider PSK and actors PSK away from pendataansecara systematic and integrated up on the stage of empowerment that provide the best welfare is the methods that need to be applied. The Program is very recommended for applied because activities combine a variety of steps that have been done but separately. In the application of rules also need to be considered in order to expressly provide a deterrent effect to them. Rehabilitation programs should also be done based on various aspects including physical health, mental, spiritual, moral, and social development as well as behavior against the former perpetrators of the practice of prostitution. In addition, the role and public awareness is also very important in actively participate and support the government's efforts to provide guidance and oversight so that it does not happen again the practice of

prostitution that is done around the area of residence of the community.

CONCLUSION

The existence of the service provider PSK and the perpetrators of the PSK in the Coal District, especially around jalinsum Asahan – in Medan there are already quite a long time. On the location of the research there are 2 types of service providers PSK, namely the provider of special employees and officials (among the above) and service providers on the bottom as the driver-a truck driver, fishermen and others. The service provider for the upper classes is quite difficult to find, because there has been a good communication system between them. so it does not need location / a place to gather. Different service providers on the middle class that are easy to find because of its location on the lapo-lapo tuak about jalinsum.

So far, the development model which has been used to build merchant services provider PSK with actors PSK is still communicative, such as guidance and lectures. The government has indeed been doing the closing and demolition in some locations there can be fostered and violate the rules. The government's efforts so far is still not yet successful, because in fact there are still many found the existence of the service provider PSK and actors PSK around jalinsum District Batu Bara.

RECOMMENDATIONS

Based on the research results, it is suggested models of development should be able to make sure that they no longer will be back at a previous job. The development Model must be able to change them to be more useful, played an active role, and creative in building the nation and the country, have the benefit of new knowledge to be applied in his life, and draw closer to God Almighty. Models alternative that can be recommended is building combinations of some of the model guidance that has been done by providing training programs and involves multiple stakeholders who can help

them in empowerment programs or creating new jobs. The government is also expected to be able to run all of the coaching program to give the best survival in the future. Because of all the factors that affect the existence of the merchant services provider PSK and actors PSK, economic factors to be the main reason for their falls in the job. So when the government is able to provide empowerment and a new job that ensure prosperity for them, then it is likely they will not be back at his old job.

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